



2257-86

Joint ICTP-IAEA School of Nuclear Energy Management

8 - 26 August 2011

Building Public Support – Stakeholder Involvement

Brian Molloy IAEA, Vienna Austria Joint IAEA/ICTP School of Nuclear Energy Management Trieste, Italy, 8 – 26 August 2011

Building Public Support for Nuclear Power - Stakeholder Involvement

Brian MOLLOY, Technical Head (Human Resources), NPES <u>b.molloy@iaea.org</u>





BUILDING PUBLIC SUPPORT

- How can you find out what level of support you have for any activity?
- How can you increase the level of support you have?

Answer:

Communication

STAKEHOLDER INVOLVEMENT



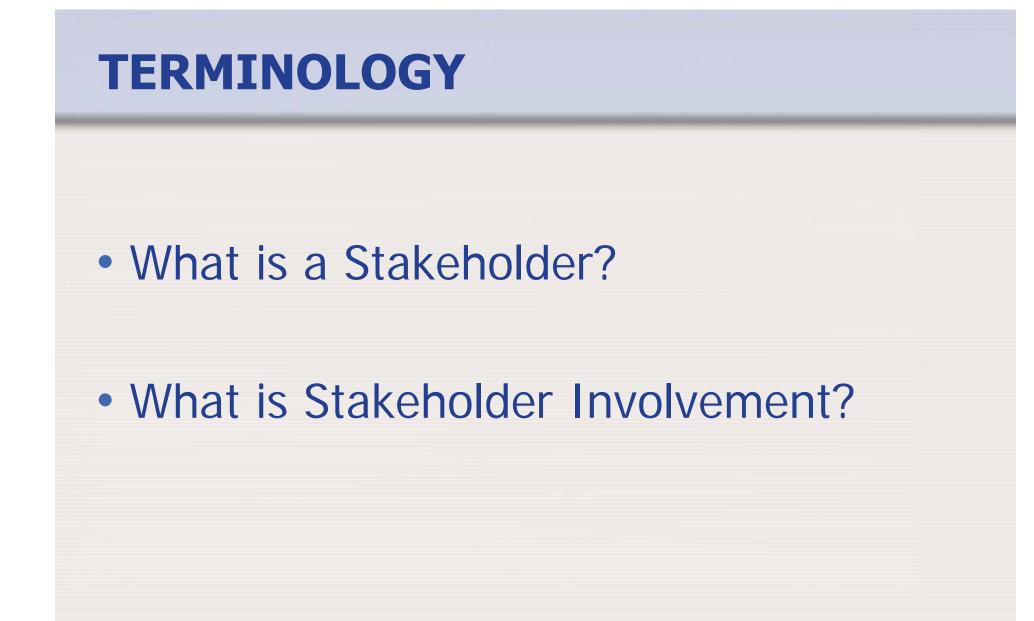
ICTP/BRM_SI

PRESENTATION OBJECTIVES

By the end of this session the participant should be able to:

- Demonstrate an understanding of the concept of Stakeholder Involvement
- Recognise the importance of Stakeholder Involvement to the success of a Nuclear Power Programme
- Demonstrate an appreciation of the public perception of risk
- Demonstrate an appreciation of IAEA assistance available in this area







DEFINITION OF A STAKEHOLDER

- Any institution, group or individual with an interest in or a role to play in a societal decision making process*
- The reality is YOU don't get to decide who the stakeholders are, stakeholders select themselves!





STAKEHOLDER INVOLVEMENT

- An integral part of a of decision making process.
- At different phases and with different stakeholder groups, involvement may take the form of sharing information, consulting, participating in dialogue, or deliberating on decisions.
- It should be seen always as a meaningful part of formulating and implementing good policy.
- Stakeholder involvement techniques should not be viewed as convenient tools for 'public relations', image-building, or winning acceptance for a decision taken behind closed doors.*



*source: OECD/NEA

ICTP/BRM SI

STAKEHOLDER INVOLVEMENT

- How it is accomplished is very much related to national norms, standards and culture.
- Expectations regarding stakeholder involvement have and will continue to change over time.



WHY STAKEHOLDER INVOLVEMENT

- Communication is a necessary, but not sufficient prerequisite to build understanding and trust
- The media is not the only "stakeholder" of importance
- Involvement includes the decision making processes



WHO ARE OUR STAKEHOLDERS?

- Politicians
- Regulators
- Special interest groups
- Investors
- Economic developers
- Media
- Electricity customers
- Local community

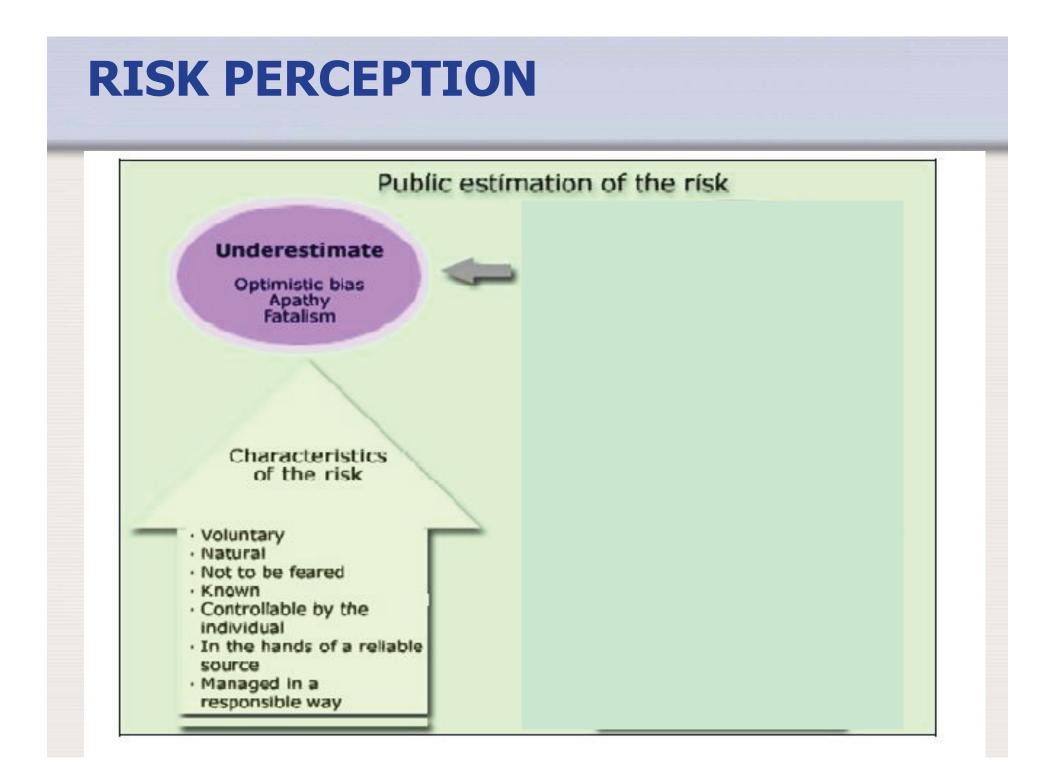
- Employees past and present
- Labour Unions
- Suppliers
- Educational Institutions
- Neighbouring Countries
- International Organisations
- Etc., etc.



NUCLEAR ENERGY AND THE PUBLIC

- Public acceptance is a major concern in many newcomer States
- Decision makers themselves not convinced
- Nuclear establishment often ignorant
- Legacy of the past
- Can't be trusted
- Lot's of lessons to learn





RISK PERCEPTION Public estimation of the risk Underestimate Overestimate **Optimistic bias** Emotion Apathy Fatalism Fear Perception Characteristics Characteristics of the risk of the risk Coercive (involuntary) Voluntary Industrial Natural · To be feared Not to be feared Unknown Known · Controllable by the Controllable by others · Managed by an individual unreliable source · In the hands of a reliable · Managed in an source irresponsible way · Managed in a responsible way

(Electricity generation accounts for about 40% of total primary energy)

Fuel	Immediate fatalities 1970-92	Who?	Normalised to deaths per TWy* electricity
Coal			
Natural gas			
Hydro			
Nuclear			

Safety_of_Nuclear_ Power_Reactors.pdf



Source: Ball, Roberts & Simpson, Research Report #20, Centre for Environmental & Risk Management, University of East Anglia, 1994; Hirschberg et al, Paul Scherrer Institut, 1996; in:

IAEA, Sustainable Development and Nuclear Power, 1997; Severe Accidents in the Energy Sector, Paul Scherrer Institut, 2001).

ICTP/BRM SI

(Electricity generation accounts for about 40% of total primary energy)

Fuel	Immediate fatalities 1970-92	Who?	Normalised to deaths per TWy* electricity
Coal	6400		
Natural gas	1200		
Hydro	4000		
Nuclear	31		

Safety_of_Nuclear_ Power_Reactors.pdf



Source: Ball, Roberts & Simpson, Research Report #20, Centre for Environmental & Risk Management, University of East Anglia, 1994; Hirschberg et al, Paul Scherrer Institut, 1996; in:

IAEA, Sustainable Development and Nuclear Power, 1997; Severe Accidents in the Energy Sector, Paul Scherrer Institut, 2001).

ICTP/BRM SI

(Electricity generation accounts for about 40% of total primary energy)

Fuel	Immediate fatalities 1970-92	Who?	Normalised to deaths per TWy* electricity
Coal	6400	workers	
Natural gas	1200	workers & public	
Hydro	4000	public	
Nuclear	31	workers	

Safety_of_Nuclear_ Power_Reactors.pdf



Source: Ball, Roberts & Simpson, Research Report #20, Centre for Environmental & Risk Management, University of East Anglia, 1994; Hirschberg et al, Paul Scherrer Institut, 1996; in:

IAEA, Sustainable Development and Nuclear Power, 1997; Severe Accidents in the Energy Sector, Paul Scherrer Institut, 2001).

ICTP/BRM SI

(Electricity generation accounts for about 40% of total primary energy)

Fuel	Immediate fatalities 1970-92	Who?	Normalised to deaths per TWy* electricity
Coal	6400	workers	342
Natural gas	1200	workers & public	85
Hydro	4000	public	883
Nuclear	31	workers	8

Safety_of_Nuclear_ Power_Reactors.pdf



Source: Ball, Roberts & Simpson, Research Report #20, Centre for Environmental & Risk Management, University of East Anglia, 1994; Hirschberg et al, Paul Scherrer Institut, 1996; in:

IAEA, Sustainable Development and Nuclear Power, 1997; Severe Accidents in the Energy Sector, Paul Scherrer Institut, 2001).

ICTP/BRM SI

NUCLEAR ENERGY AND THE PUBLIC

- Why nuclear energy is essential for the country
- Demonstrate that all options have been duly analysed
- Comparative assessment of benefits and risks
- Use plain language
- Preferably presented by a trusted source



BENEFITS AND RISKS

- Energy essential for socio-economic development
- No technology without risks and wastes
- Inherent uncertainty
- Energy security
- Economics
- Environment
- Operating safety and public health



PUBLIC INFORMATION SEMINARS

Organized by IAEA

- upon request from Member States (RB, TC, MTPI)
- as integral part of regional or national TC projects on assistance to newcomers
- > on general or specific nuclear topics
- For different audiences



LESSONS LEARNED FROM PAST SEMINARS

Essential for any newcomer

- Understanding benefits and risks (awareness)
- Confidence building
- Ongoing activity

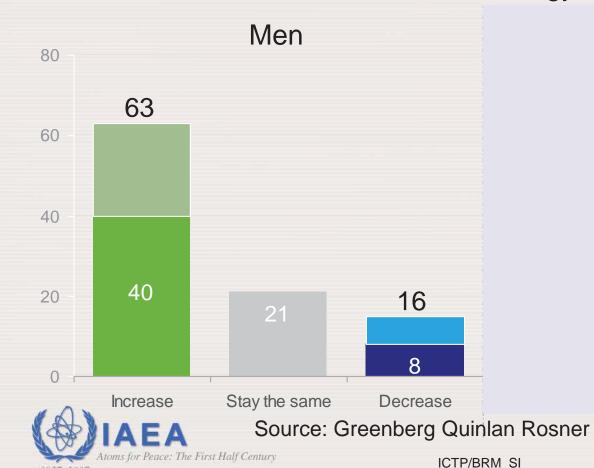
One size does not fit all

- Need to be tailored to specific stakeholder interests/concerns
- Smaller groups better than large audiences
- Meet on their turf
- Involve stakeholders from communities with nuclear power
- Listen to their concerns



ONE SIZE DOES NOT FIT ALL

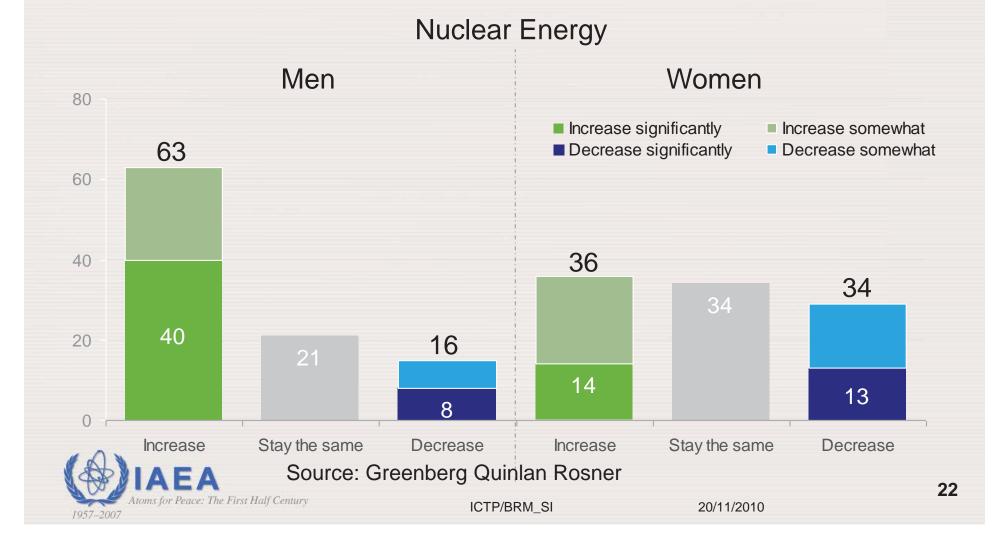
Now I am going to read you a list of different forms of energy produced in the U.S., and I'd like you to tell me if you think the United States should increase its production of this type of energy, decrease it, or produce the same amount as we currently produce.



Nuclear Energy

ONE SIZE DOES NOT FIT ALL

Now I am going to read you a list of different forms of energy produced in the U.S., and I'd like you to tell me if you think the United States should increase its production of this type of energy, decrease it, or produce the same amount as we currently produce.



LESSONS LEARNED FROM PAST SEMINARS

Two major education gaps

- Nuclear community and decision makers: How to deal with the public
- Public: Nuclear facts

Without a well designed strategy for continuing communication on the issues, build up of public support for a nuclear power programme is unlikely



Lessons Learned (Communications)

- Decisions in a modern society are not left only to "experts"
- Politics is based on reflections in media
 - Politicians follow the media to see what voters want
- Media can influence perceptions of truth
 - Half truths, misinformation and one-sided views can be publicly accepted if repeated in media
- There is no shortcut toward gaining public acceptance of nuclear energy; start as soon as possible
- Persistent public information with clear and honest messages can have positive results in the long term



IAEA PUBLICATIONS

INSAG-20

Stakeholder Involvement in Nuclear Issues

INSAG-20

A REPORT BY THE INTERNATIONAL NUCLEAR SAFETY GROUP

Published in 2006

Primary focus on nuclear safety

INSAG



Policy level document

ICTP/BRM_SI

IAEA Nuclear Energy Series

No. NW-T-2.5

An Overview of Stakeholder Involvement in Decommissioning Published in 2009

First Nuclear Energy Series doc on Stakeholder Involvement

Provides examples as well as overview



Basic Principles

Objectives

Guides

Technical Reports

SI DOCUMENT BEING FINALIZED

- IAEA Nuclear Energy Series document, Stakeholder Involvement in the Lifecycle of Nuclear Facilities, NG-T-1.4 (currently in publication)
- A brief (less than 50 page) document that provides an overview of the justification for SI for nuclear facilities and the main activities recommended for SI
- Intended to be a link to living examples of lessons learned and good practices, as well as to other documents that provide specifics regarding SI for particular types of facilities as well as detailed procedures/templates for SI



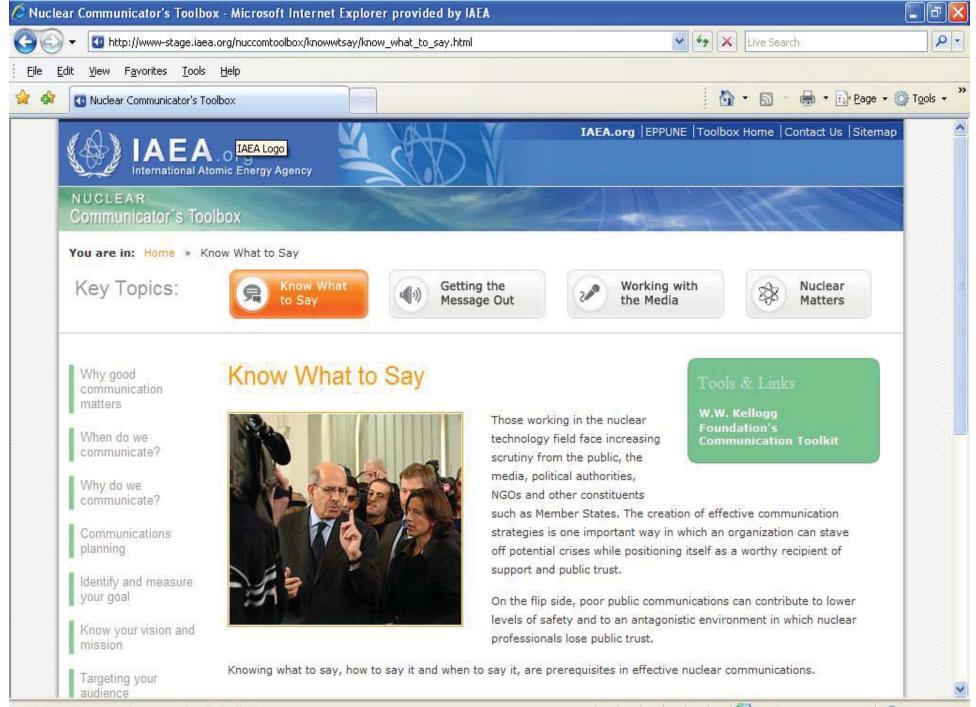
SI Workshops for Countries Considering Nuclear Power

- National Workshops/Assistance:
 - Conducted: Chile, Egypt, Philippines, (Argentina)
 UAE, Malaysia, Kuwait, Jordan
 - Planned: GCC, Indonesia, Iran, Nigeria, Thailand, Vietnam
- Regional Workshops/Assistance:

 Conducted: RLA, RER, RAS (partial)
 Planned: RAS, Africa, GCC



ICTP/BRM_SI



http://www-stage.iaea.org/nuccomtoolbox/index.html

PRESENTATION OBJECTIVES

By the end of this session the participant should be able to:

- Demonstrate an understanding of the concept of Stakeholder Involvement
- Recognise the importance of Stakeholder Involvement to the success of a Nuclear Power Programme
- Demonstrate an appreciation of the public perception of risk
- Demonstrate an appreciation of IAEA assistance available in this area



FINAL THOUGHT

Public sentiment is everything. With public sentiment, nothing can fail; without it nothing can succeed. Consequently, he who moulds sentiment goes deeper than he who enacts statutes or announces decisions.

Abraham Lincoln (1865)

http://www.iaea.org/nuccomtoolbox/index.html



ICTP/BRM_SI

ANY QUESTIONS?





...atoms for peace.

ICTP/BRM_SI